JCA OPR Designation & JCA "Business Rules"

JCA OPR Issue

JCA Tier 1	'JSAP' Staffed OPR	FCB Alternative	Joint Alternative	Wash DC Alternative	FCB/Warfighter Alternative
Joint Force Generation	JT FCB	JT FCB	J-7	J-7	JT FCB/COCOM
Joint Force Management	FM FCB	FM FCB	J-8	J-8	FM FCB/COCOM
Joint Homeland Defense	J-5 (HSD)	FP FCB	NORTHCOM	J-8	FP FCB/ NORTHCOM
Joint Global Deterrence	STRATCOM	FA FCB	STRATCOM	J-8	FA FCB/ STRATCOM
Joint Shaping	J-7 (JOWPD)	FM FCB	J-5	J-5/USA	FM FCB/COCOM
Defense Support to US Civil Authorities	Army (G-35, DAMO-SSW)	FP FCB	J-8	J-5/USA	FP FCB/COCOM
Joint Stability Operations	Army	FA FCB	JFCOM	J-8	FA FCB/JFCOM
Joint Irregular Operations	JS J-3 (DDSO)	FA FCB	SOCOM	J-3	FA FCB/SOCOM
Joint Access and Access Denial	HQMC	FA FCB	JFCOM	J-5	FA FCB/JFCOM
Joint Land Operations	Army (G-35, DAMO-SSP)	FA FCB	J-8	J-8/ USA/USMC	FA FCB/COCOM

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Joint Maritime/ Littoral Operations	Navy (OPNAV N70)	FA FCB	J-8	J-8/ USN/USMC	FA FCB/COCOM
Joint Air Operations	USAF (AFSAA)	FA FCB	J-8	J-8/ USAF/USN	FA FCB/COCOM
Joint Space Operations	USAF (XPXS)	FA FCB	STRATCOM	USAF/J-2	FA FCB/ STRATCOM
Joint Battlespace Awareness	BA FCB	BA FCB	STRATCOM	J-2	BA FCB/ STRATCOM
Joint Command and Control	C2 FCB	C2 FCB	JFCOM	J-6	C2 FCB/JFCOM
Joint Net-Centric Operations	NC FCB	NC FCB	J-6	J-6	NC FCB/COCOM
Joint Interagency/ IGO/NGO/ Coordination	JS J-5 (STRAT)	JT FCB	J-5/7	J-5	JT FCB/COCOM
Joint Public Affairs Operations	CJCS PA	FM FCB	JFCOM	CJCS PA	FM FCB/JFCOM
Joint Information Operations	J-3 (DDGO)	FA FCB	STRATCOM	J-3	FA FCB/ STRATCOM
Joint Protection	FP FCB	FP FCB	J-8	J-8	FP FCB/COCOM
Joint Logistics	FL FCB	FL FCB	J-4	J-4	FL FCB/COCOM

FCB Alternative

Pros

- Inherently joint
- Leverages existing, well understood process -- inclusive and transparent
- Facilitates “Gatekeeper” function(s)
- Facilitates FCB capability portfolio management
- Leverages FCB role & equities in JCA-impacted processes
- Preserves “supported – supporting” relationships
- Potentially most responsive

Cons

- Force Application incurs disproportionate OPR responsibilities
- Potential perception that JCIDS process owner is first among equals
- Does not accommodate all COCOM preferences

Joint Alternative

Pros

- Accommodates COCOM preferences
- Inherently joint -- leverages “warfighter” perspective
- Promotes perception of increased transparency and inclusiveness
- Lead FCB aligned

Cons

- Complicates management; potentially less responsive
- Does not have advantage of leveraging off an existing process
- Historically, COCOM involvement has been uneven involving “inside the beltway” processes

"DC" Alternative

Pros

- Inherently joint -- leverages "inside the building" perspective
- Potentially more responsive
- Leverages Service expertise
- Lead FCB aligned
- Co-sponsorship mitigates perception of possible Service bias

Cons

- Does not accommodate all COCOM preferences
- Co-leadership dilutes OPR role
- Does not have advantage of leveraging off an existing process
- Reinforces potential COCOM perception that JCAs are yet another "building-centric" initiative

FCB-Warfighter Alternative

Pros

- Inherently joint –links resource decisions to effects generation
- Leverages existing, well understood process -- inclusive and transparent
- Facilitates “Gatekeeper” function(s)
- Facilitates FCB capability portfolio management
- Leverages FCB role & equities in JCA-impacted processes
- Preserves “supported – supporting “relationships
- Potentially most responsive
- Accommodates COCOM preferences
- Promotes perception of increased transparency and inclusiveness
- Lead FCB is OPR

Cons

- Force Application incurs disproportionate OPR responsibilities
- Potential perception that JCIDS process owner first among equals
- Time required to develop what “warfighter” sponsorship implies

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Joint Net-Centric Operations	NC FCB	NC FCB	J-6	J-6	NC FCB/ COCOM
Joint Interagency/ IGO/ NGO/ Coordination	JS J-5 (STRAT)	JT FCB	J-5/ 7	J-5	JT FCB/ COCOM
Joint Public Affairs Operations	CJCS PA	FM FCB	JFCOM	CJCS PA	FM FCB/ JFCOM
Joint Information Operations	J-3 (DDGO)	FA FCB	STRATCOM	J-3	FA FCB/ STRATCOM
Joint Protection	FP FCB	FP FCB	J-8	J-8	FP FCB/ COCOM
Joint Logistics	FL FCB	FL FCB	J-4	J-4	JL FCB/ COCOM

JCA Business Rules

Candidate JCA Business Rules

- JCAs are the beginning of a common language for instituting a capabilities based process across the Department
- JCA structure facilitates senior level decision making, capability delegation and analysis – two “end users”: CJTF CDR and CBP stakeholders
- JCA Tier 1 is collectively exhaustive i.e. Tier 1 = DOD TOA
  - Provided to a regional COCOM by a supporting COCOM, Agency, or Service
  - Delegated by a CJTF to one of his component commanders for execution as the ‘supported commander’
  - Provided through a Regional COCOM to a CJTF for execution by one of the JTF staff principals in order to deliver specific functional capability across all the components of the JTF
  - Identified by senior leaders for Tier 1 visibility
  - Are subject to periodic review/refinement
- JCA Tier 2 facilitates mutual exclusivity
  - Scope, bound, clarify and better define the intended mission set of the Level 1 capability category
  - Prevent duplication between high-level categories
  - Are not Service or platform specific
  - Strive to link to existing Service capability frameworks
  - Are subject to periodic review/refinement

Candidate JCA Business Rules

- JCAs are a Community of Interest (COI)
  - JCA update / revision process is inclusive, transparent, and representative
  - OPR responsibilities are principally administrative
  - JP 1-02 definitions or other joint doctrinal source should be used whenever possible…if, for any reason, this is not acceptable, deviations MUST be explained.
  - Capabilities language should not presuppose a particular solution i.e. avoid program or system advocacy
- FCB and JCA "portfolios" should match to:
  - Promote clarity
  - Facilitate "Gatekeeper" function and "supported – supporting" FCB relationships
- Domain Capability Areas (Air, Land, Maritime, Littoral, Space, Information) are subsets of Force Application
- Upon periodic review, recommendations for changes to JCA Tier structure, taxonomy or lexicon will be submitted through Joint Staff J-7 and staffed via the JS 136 process

Questions